

Regional Case Study

## Decision-Ready Composite Performance Index for Raw Water Supply Systems: PLS-SEM and Generalized Reduced Gradient

Ussy Andawayanti<sup>1\*</sup>, Ery Suhartanto<sup>1</sup>, Rahmah Dara Lufira<sup>1</sup>, Hari Siswoyo<sup>1</sup>, Sri Utami Sudiarti<sup>1</sup>, Rizki Ramadhani Pratama<sup>2</sup>

<sup>1</sup> Department of Water Resources Engineering, Universitas Brawijaya, Jalan MT. Haryono, Malang, Indonesia 65145

<sup>2</sup> Department of Civil and Environmental Engineering, Nagoya University, Furo-cho, Chikusa-ku, Nagoya 464-8601, Japan

\*Corresponding Author, email: [uandawayanti@ub.ac.id](mailto:uandawayanti@ub.ac.id)

Copyright © 2026 by Authors,  
Published by Environmental Engineering Department,  
Faculty of Engineering, Universitas Diponegoro  
This open access article is distributed under a  
Creative Commons Attribution 4.0 International License



### Abstract

Reliable raw water service depends on asset condition, institutional capability, and watershed context; existing checklists in Indonesia fail to produce a validated, decision-ready performance score. This study develops a composite performance indicator for raw water infrastructure that incorporates technical (Tk), institutional/non-technical (NT), and environmental (Li) dimensions. Data were collected from 21 schemes in Lombok–Sumbawa, West Nusa Tenggara Province, Indonesia (NTB), with 160 respondents, using field assessments and 1–4 scale questionnaires. Estimated reflective formative partial least squares structural equation modeling was then applied, and GRG calibration was used to minimize deviation from field scores under non-negativity and unit sum constraints for interpretability and portability. All pillars contribute positively and significantly to the composite index, which exhibits high explanatory power ( $R^2 = 0.997$ ). The calibrated index is  $PI_{RWSS} = 0.440 PI_{Tk} + 0.340 PI_{NT} + 0.220 PI_{Li}$ , with  $SSR \approx 83.412$ ,  $RMSE \approx 0.522$ ,  $MSE \approx 5.721$ , and  $\approx 99.70\%$  accuracy relative to field benchmarks. A cross-site analysis shows higher performance in Lombok than in Sumbawa, reflecting hydroclimatic conditions and conveyance configurations. The index provides utilities and regulators with a transparent, reproducible framework for benchmarking and prioritizing operations, maintenance, rehabilitation, and source water protection.

**Keywords:** Grg optimization; performance index for raw water supply systems (pirwss); pls-sem; Raw water supply systems; watershed management

### 1. Introduction

A reliable raw water supply underpins public health, economic productivity, and the resilience of downstream drinking water services; however, performance is difficult to appraise because raw water systems are sociotechnical networks spanning source catchments, intake works, transmission pipelines, treatment interfaces, and the institutions that operate them. In Indonesia's island provinces, such as West Nusa Tenggara Province (NTB), hydrological seasonality, land-use change, and dispersed settlements amplify operational risks, heightening the need for an empirically grounded and operationally usable assessment framework to guide maintenance, rehabilitation, and investment (Guo et al., 2020). Current national practice references the Directorate General of Water Resources Circular Letter (SE) 03/2021, a readiness for operation and maintenance checklist adapted from irrigation performance concepts. While

useful for documenting infrastructure elements and organizational arrangements, SE 03/2021 omits key environmental attributes of source areas and does not yield a quantified, system-level performance index; consequently, gaps persist between ideal requirements and field realities. Evidence from NTB indicates that several variables needed to reflect actual raw water performance, particularly environmental and non-technical dimensions, are either insufficiently in assessments currently in use (Zakiyayasin Nisa' et al., 2023).

Internationally, two strands dominate the assessment landscape. Utility-oriented systems emphasize service continuity, losses, adequacy, and quality; but overwhelmingly target distribution rather than the upstream raw water segment and often rely on expert judgment rather than reproducible, data-driven aggregation. The International Water Association (IWA) recommends KPIs coverage, quality compliance, and efficiency, which, while valuable, require tailoring to raw water functions (Moudi, 2022). In parallel, urban water security and integrated water resources management frameworks broaden the lens to governance and basin conditions, including Sustainable Development Goal 6; yet, typically operate at city or basin scales that are too coarse to guide day-to-day operation and maintenance (O&M), and decisions for specific intakes and conveyance systems (Engelenburg *et al.*, 2021). Consequently, asset rehabilitation and O&M prioritization for raw water systems can be poorly aligned with actual performance constraints.

Environmental change further strengthens the case for integrating watershed indicators into raw water performance assessments. Deforestation, agricultural intensification, and urban expansion can degrade source quality and reliability, increasing turbidity and nutrient loads and driving up treatment costs; climate variability compounds these pressures and introduces greater uncertainty in seasonal availability (Macharia et al., 2021). Performance tools that ignore environmental conditions therefore risk misdiagnosing bottlenecks and misprioritizing investments.

Composite indicator design offers a transparent pathway to integrate heterogeneous evidence technical, institutional, and environmental into a single decision aid when built on clear rules for variable selection, normalization, weighting, and validation. Latent variable modeling provides the statistical machinery to bind these dimensions, and variance-based structural equation modeling (Partial least squares structural equation modeling, or PLS-SEM) is well suited when constructs are measured by multiple indicators, sample sizes are modest, and distributional assumptions are relaxed. Established criteria ensure measurement quality, whereas a structural model estimates the relative contribution of each latent dimension to overall performance (Hair et al., 2017b). Numerical optimization can then refine weights to improve predictive fit under practical constraints; the generalized reduced gradient (GRG) method remains a robust choice for constrained nonlinear problems of this kind (Macchiaroli et al., 2023). Empirically, across 21 raw-water schemes in NTB with inputs from 160 stakeholders, we document quantifiable constraints: an intake-transmission line designed for 50 L/s delivers only 30 L/s at the treatment plant (idle capacity 20 L/s); Lombok's wetter, largely gravity-fed context (1441 mm/year) contrasts with drier, pump-dependent Sumbawa (1176 mm/year), and several Sumbawa schemes fall in the "poor/less-good" categories, evidence of real performance deficits rather than assumptions. These conditions elevate O&M burdens and reliability risks, making a decision-ready index for raw-water segment operationally urgent. Against this backdrop, a clear gap persists. Most utility metrics prioritize distribution-side outcomes, and most water security frameworks aggregate at scales that are too coarse for O&M; few instruments directly target the raw water segment as a distinct operational domain linking source waters to treatment plants. Even fewer combine a validated latent-variable structure with numerical optimization and verify predictive performance against field data across diverse hydro-climatic settings (Chakraborty et al., 2022).

This study addresses these gaps by proposing and validating a composite performance index for raw water supply systems (PIRWSS) that integrates three pillars—technical, non-technical (institutional/managerial), and environmental—so that asset condition, institutional capacity, and catchment characteristics jointly inform an overall score. The research was undertaken in Lombok and

Sumbawa (NTB) using field surveys and questionnaires administered to 160 stakeholders across 21 locations, covering a diversity of source types, conveyance configurations, and managerial contexts. Methodologically, we specify a reflective formative measurement structure and estimate a structural model using PLS-SEM, then calibrate coefficients via GRG subject to normalization and monotonicity constraints to enhance predictive fidelity. The novelty lies in extending special environment 03/2021 with an explicit, quantified environmental pillar, combining validated latent variable modeling with GRG calibration to produce reproducible weights, and demonstrating predictive accuracy across multiple real-world sites in an island context where environmental pressures and institutional capacity jointly shape outcomes. The objectives are to (i) evaluate existing systems using special environment 03/2021 as baseline evidence; (ii) quantify relationships among technical, non-technical, and environmental dimensions via PLS-SEM; (iii) calibrate PIRWSS weights via GRG under interpretability constraints; (iv) validate predictive alignment against field scores across 21 schemes; and (v) provide a transparent benchmark to prioritize O&M, rehabilitation, program handover, and policy dialogue. The impact is practical and immediate; the PIRWSS enables comparable, site-specific benchmarking, supports O&M planning, rehabilitation, and program handover, and provides a transparent basis for policy dialogue on sustainability-oriented management of raw water supply systems in NTB and similar settings.

## **2. Methods**

### **2.1. Study Area and Data Used**

This study focuses on the raw-water segment in Lombok and Sumbawa, West Nusa Tenggara Province, Indonesia (NTB), from source catchments and intake works through gravity- or pump-fed conveyance to pretreatment reservoirs, that is, upstream of drinking water distribution. Twenty-one sites spanning heterogeneous hydroclimatic and topographic settings were surveyed to capture variations in source types, conveyance configurations, and organizational contexts. A mixed-methods design was used, combining primary and secondary evidence. Primary data comprised site visits, semi-structured observations, structured interviews, documentation, and questionnaire surveys administered to utility operators, provincial planners, river basin staff, and water users. Two sampling waves yielded 160 respondents (Wave 1 = 111; Wave 2 = 49). Instruments used a 1–4 scale with indicator-specific descriptors to maintain alignment between field observations and respondent scoring; all instruments were piloted and refined to improve clarity and reduce measurement error. Secondary sources included technical inventories (asset registers, production logs), institutional records (budgets, staffing, standard operating procedures), and hydroenvironmental information (land cover, watershed condition). As a sectoral baseline, the national technical guidance for raw-water performance appraisal (SE 03/2021) was reviewed alongside administrative and technical records to cross-check responses and reconcile inconsistencies.

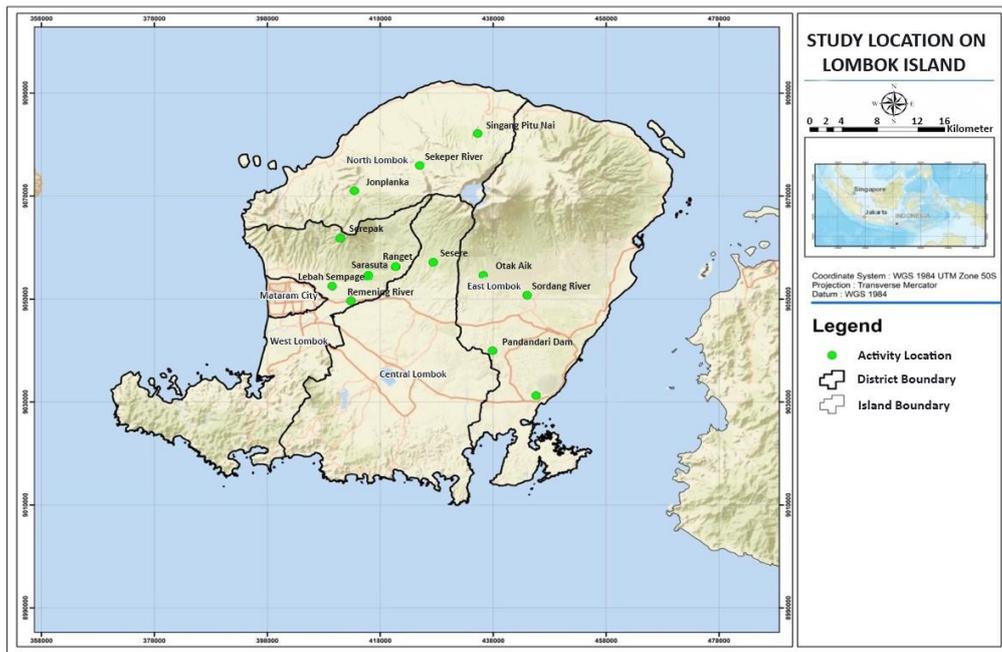


Figure 1. Study locations on Lombok Island

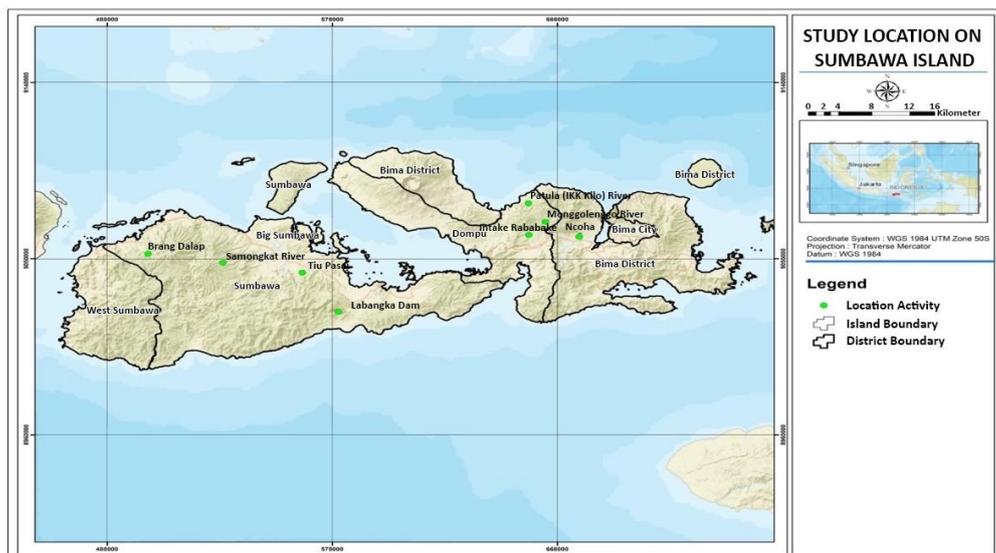


Figure 2. Study locations on Sumbawa Island

Figures 1 and 2 illustrate the research site in connection with Table 1, which details the areas throughout NTB, including Lombok and the Sumbawa Islands, comprising 21 research sites. Thirteen spots on Lombok Island and eight locations on Sumbawa Island were administered by the General Institution of Drinking Water Authority in Indonesia (PDAM).

Table 1. Research location database raw water

No.	Unit of raw water	Regency	Type of source	Type of intake structure
<b>Lombok Island</b>				
1	Lebah Sempage	West Lombok	Water source	Broncaptering
2	Sarasuta	West Lombok	Water source	Broncaptering
3	Remening	West Lombok	River	Intake of weir

No.	Unit of raw water	Regency	Type of source	Type of intake structure
4	Serepak	West Lombok	River	Intake of weir
5	Sesera	Central Lombok	Water source	Broncaptering
6	Rangat	West Lombok	Water source	Broncaptering
7	Pandanduri	East Lombok	Dam	Intake of dam
8	Sekeper	North Lombok	River	Intake of weir
9	Tibu Ulik	East Lombok	Small dam	Intake of small dam
10	Sordang	East Lombok	River	Free Intake
11	Singang Pitu Nai	North Lombok	River	Free Intake
12	Jonplanka	North Lombok	Water source	Broncaptering
13	Otak Aik	West Lombok	Water source	Broncaptering
<b>Sumbawa Island</b>				
1	Semongkat	Sumbawa	River	Intake of weir
2	Brangdalap	Sumbawa	River	Intake of weir
3	Tiu Pasai	Sumbawa	Small dam	Intake of small dam
4	Labangka	Sumbawa	Dam	Intake of dam
5	Monggelenggo	Dompu	River	Intake of weir
6	Ncoha	Bima	Small dam	Intake of small dam
7	Patula	Bima	River	Intake of weir
8	Rababaka	Dompu	River	Intake of weir

## 2.2. Baseline Assesment Framework

The Directorate General of Water Resources Circular SE 03/2021 structures appraisal into sivariables:es physical infrastructure, service productivity, supporting facilities, institutions and human resources, documentation, and water-useassociations,ns with predefined weights. Gap analysis revealed two shortcomings for decision support in NTB: several regulatory variables are not operationally tied to measurable field conditions, and environmental/source area indicators are under-represented despite their known influence on reliability and treatment effort. A variable mapping matrix aligned the six regulatory variables with three higher-level latent dimensions used in the model: technical, non-technical, and environmental (Mergoni, Inverno, and Carosi, 2022).

The technical dimension was operationalized by two parameter groups: (A<sub>1</sub>) source quantity and reliability (availability, production capacity, continuity, losses, and O&M adequacy) and (A<sub>2</sub>) physical asset condition (intakes, conveyance mains, and supporting works). The non-technical dimension encompassed governance and managerial readiness (budgeting, staffing, planning, documentation, and user associations). The environmental dimension incorporated watershed condition (forest cover, open land, plantation/agriculture, and built-up area) and source water quality proxies. Indicators were defined with transparent 1–4 descriptors to minimize rater ambiguity and ensure reproducibility (Table 2). To preserve diagnostic value and reduce compensability, aggregation followed a hierarchical scheme, indicators, parameters, dimensions, composite index, with normalization via ratio or ordinal scaling as appropriate. Missing values were handled via listwise deletion when infrequent and via conservative imputation otherwise. For external comparability with regional utility practice, baseline scoring referenced the four aspects drinking water supply system improvement agency in Indonesia (BPPSPAM) structure financial (0.25), service (0.25), operational (0.35), and human resources (0.15) as a non-physical benchmark for later validation. Crucially, weights at each aggregation tier were estimated empirically rather than assigned a priori, consistent with composite-indicator best practice (Mao et al., 2019).

**Table 2.** Indicator hierarchy and measurement model,

Description	Performance Value (%)	Performance Value (Number)
Very good performance	80-100	4
Good performance	70-80	3
Not good performance	55-70	2
Bad performance	<55	1

Source: Directorate General of Water Resources Circular SE 03/2021

### 2.3. PLS-SEM Model

Given the multi-indicator constructs and modest sample size, we employed variance-based structural equation modeling (PLS-SEM) to estimate the measurement and structural components. Indicators were specified reflectively within the technical, non-technical, and environmental dimensions. Measurement quality followed established criteria, indicator reliability (outer loadings ideally  $\geq 0.70$ ), internal consistency (composite reliability  $\geq 0.70$ ), convergent validity ( $AVE \geq 0.50$ ), and discriminant validity via the Fornell–Larcker criterion and the heterotrait–monotrait ratio (Hair et al., 2017b). Low-loading indicators were pruned only when justified by both statistics and field plausibility; the final run satisfied the AVE, CR, and  $\alpha$  benchmarks. The inner model related the three pillars to the composite performance index PIRWSS, with path coefficients obtained via bootstrapping. Collinearity was examined using inner VIFs; predictive relevance was assessed using Stone–Geisser’s  $Q^2$  and, where feasible, cross-validated redundancy (Hair et al., 2017b). This SEM stage yielded a closed-form estimator of the composite index and provided data-driven pillar weights for subsequent calibration. Best-practice considerations for infrastructure index construction guided the two-step evaluation (measurement to structure) and reporting of reliability,  $R^2$ , effect sizes ( $f^2$ ), and pathway significance (Alismaiel, 2021; Tefera and Hunsaker, 2021).

### 2.4. Calibration and Validation Generalized Reduced Gradient (GRG)

To enhance predictive alignment with observed field performance, we calibrated weights using the generalized reduced gradient (GRG) method, a robust approach for constrained nonlinear optimization (Macchiaroli et al., 2023). The objective minimizes the sum of squared residuals (SSR) between modeled and observed site-level performance, subject to non-negativity and unit-sum constraints on weights at each tier; monotonicity (higher indicator values must not reduce the composite); and stability penalties to avoid extreme, non-interpretable weights. Calibration was performed at the sub-index and composite levels to maintain coherence between measurement and decision layers. Solver settings and reduced-gradient diagnostics were documented; illustrative outputs for the technical sub-index report RMSE and SSR traces used to confirm convergence. The GRG step is complementary to partial least squares structural equation modeling (PLS-SEM) refining empirically estimated coefficients within practical constraints to produce a decision-ready index (Hair et al., 2017a). Related optimization guidance in composite index contexts further supports this integration (Budianto et al., 2025; Sankar, 2024).

Model quality was examined from multiple perspectives. In-sample statistical validity drew on partial least squares structural equation modeling (PLS-SEM) diagnostics for construct reliability/validity ( $\alpha$ , CR, AVE, and HTMT), explained variance ( $R^2$ ), and path significance to confirm the adequacy of measurement and structural specifications (Hair et al., 2017b). Predictive validation compared modelled PIRWSS with field-measured performance for all 21 locations; the calibrated model closely reproduced observed values, with consistent classification under the study’s performance classes. Content validity was established via expert review in stakeholder meetings, ensuring that indicators and weights were credible to practitioners and aligned with operational realities. To guard against overfitting, we

conducted sensitivity analyses to perturb indicator values and weights within plausible bounds and observed rank stability across sites. Where data allowed, holdout tests and cross-validated redundancy ( $Q^2$ ) were used to assess out-of-sample relevance (Hair et al., 2017b). Environmental indicators were triangulated with independent, map-based land-cover evidence using a standardized legend, reducing observer bias and reflecting contemporary links between watershed conditions, reliability, and treatment efforts. For transparency and replication, the dissertation provides worked detailing the computation of pillar scores and PIRWSS using the calibrated weights, alongside the classification thresholds used operationally for raw-water networks.

A composite-index design was adopted because it converts heterogeneous technical, institutional, and environmental indicators into a single decision aid that supports benchmarking and policy dialogue, an approach widely used in water and nexus assessments and recommended to accompany transparency in normalization, weighting, and sensitivity analysis (Ayadi et al., 2024; He et al., 2024; Simpson et al., 2022). Partial least squares structural equation modeling (PLS-SEM) was chosen to estimate a prediction-oriented latent structure with multi-indicator constructs under modest sample sizes and relaxed distributional assumptions, consistent with our field design and prior guidance (Hair et al., 2017b). Constrained numerical calibration via generalized regression (GRG) was then used to align modeled scores with observed site performance while enforcing interpretability (non-negativity, unit-sum, monotonicity); optimization-aided index construction is increasingly applied when aggregating multi-source, multi-scale evidence in water performance monitoring to improve robustness and decision usefulness (Su and Cao, 2022). This sequencing (PLS-SEM and GRG calibration) thus reflects the data structure ( $n=21$  sites; mixed measurement scales), operational constraints, and the study's goal of producing a transparent, decision-ready index for O&M. See also recent utility benchmarking frameworks showing the value of composite performance layers for managerial action (Ganjidoost et al., 2021).

### 3. Result and Discussion

#### 3.1. Measurement and Structural Model (PLS-SEM) and Generalized Reduced Gradient (GRG)

The study encompassed 21 raw-water supply sites in NTB, 13 in Lombok, and eight in Sumbawa, capturing contrasts in hydro-climatic regimes and infrastructure typologies. Field surveys and questionnaires yielded 160 respondent records from utility staff, basin agencies, and users, providing observed-condition data and structured judgments for indicator scoring, and site narratives recorded event-driven variability, most notably the 2018 earthquake and subsequent rehabilitation, reinforcing the need to couple technical and environmental diagnostics within routine performance assessment. Variance-based partial least squares structural equation modeling (PLS-SEM) supported a three-pillar structure: technical ( $PI_{Tk}$ ), non-technical ( $PI_{NT}$ ), and environmental ( $PI_{Li}$ ). Measurement quality met accepted criteria for reflective models: high outer loadings,  $CR \geq 0.70$ ,  $\alpha \geq 0.70$ , and  $AVE \geq 0.50$  (Table 3); discriminant validity was confirmed with cross-loadings highest on their intended constructs (Hair et al., 2017b). The structural model indicated that each pillar loaded positively and significantly on the composite index (PIRWSS), with  $R^2 \approx 0.997$  and bootstrap confidence intervals that excluded zero for all paths, consistent with best-practice SEM reporting (Hair et al., 2017b). PLS-SEM is appropriate under relaxed distributional assumptions. To enhance operational usability, the coefficients were subsequently calibrated via generalized regression with unequal ranges (GRG) subject to non-negativity, unit-sum, and monotonicity constraints, minimizing prediction error while enforcing interpretability.

Beyond the reporting thresholds, the pattern in Table 3 is informative. Constructs such as documentation ( $CR = 0.903$ ;  $AVE = 0.823$ ) and raw-water infrastructure assets ( $CR = 0.867$ ;  $AVE = 0.766$ ) exhibit strong convergent validity, consistent with their highly observable, procedure-bound indicators. In contrast, organization and personnel show a lower  $\alpha = 0.650$  despite an acceptable  $CR$  of 0.851; this attenuation is expected with few heterogeneous items and reflects genuine dispersion in managerial capacity across sites rather than measurement weakness. At the second-order level, all three pillars exceed  $CR \geq 0.94$  and  $AVE \geq 0.63$ , indicating that the latent structure is well captured and justifying the use of

pillar scores in the calibrated index. A high  $R^2$  ( $\approx 0.997$ ) alone could raise overfitting concerns; however, our bootstrapped paths, cross-validated redundancy ( $Q^2$ ), and later calibration-stage error checks collectively support predictive rather than merely descriptive fit (Hair et al., 2017b).

**Table 3.** Results average variance extracted (AVE)

Dimension	Cronbach's Alpha	$\alpha$	CR	AVE
A1 = Water Source Quantity	0.917	0.919	0.936	0.710
A2 = Physical Condition of Raw Water Infrastructure	0.858	0.864	0.904	0.702
B1 = Socioeconomic and Cultural	0.930	0.931	0.945	0.741
B2 = Policies/Regulations	0.869	0.871	0.910	0.718
B3 = Organization & Personnel	0.650	0.654	0.851	0.741
B4 = Managing Institution	0.814	0.818	0.890	0.730
B5 = Documentation	0.785	0.787	0.903	0.823
B6 = Raw Water Infrastructure Assets	0.695	0.699	0.867	0.766
B7 = Human Resources	0.759	0.764	0.862	0.675
C1 = Surrounding Environment of Water Source	0.910	0.910	0.930	0.689
C2 = Sustainability of Water Source	0.757	0.758	0.891	0.804
Environmental Variable	0.932	0.932	0.944	0.677
Non-Technical Variable	0.972	0.973	0.974	0.635
Technical Variable	0.944	0.946	0.952	0.667
Performance Index	0.973	0.973	0.975	0.648

### 3.2. Calibrated Index and Predictive Performance

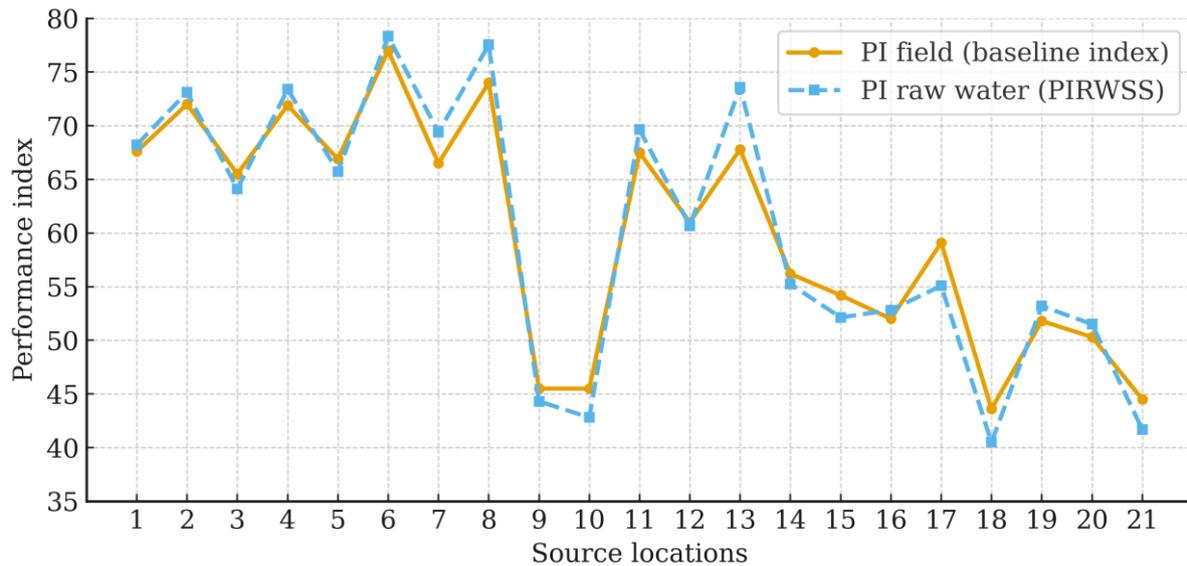
Following the SEM estimation, GRG optimization refined the coefficients under normalization, non-negativity, and monotonicity constraints. The final closed-form model is obtained using Equation (1):

$$PI_{RWSS} = 0.440 PI_{Tk} + 0.340 PI_{NT} + 0.220 PI_{Li} \quad (1)$$

Goodness-of-fit was strong on the composite-index scale ( $RMSE \approx 0.522$ ), on the field-score scale ( $SSR \approx 83.412$  and  $MSE \approx 5.721$ ). Because  $RMSE$  and  $MSE$  are reported on different scales in the dataset (index vs. field scores), they are not directly comparable; therefore, the manuscript reports  $R^2 \approx 0.997$  (explained variance) for interpretability alongside scale-consistent error metrics. The calibrated hierarchy implies material contributions from all three pillars, with technical drivers exerting the largest effect, followed by non-technical and environmental factors (Figure 3). This ordering coheres with utility-performance literature emphasizing asset condition, capacity, and O&M as first-order determinants, while also recognizing governance enablers and catchment conditions that shape reliability and treatment effort.

The calibrated weights,  $0.440 (PI_{Tk}) > 0.340 (PI_{NT}) > 0.220 (PI_{Li})$ , quantify an intuitive hierarchy: immediate performance is most sensitive to asset integrity, continuity, and losses (technical); it is amplified or constrained by governance (non-technical), and stabilized over the medium term by source-area conditions (environmental). Error diagnostics show small site-level deviations between modeled and field scores (absolute differences typically  $\leq \sim 6$  points), with the largest positive gap at Otak Aik (field 67.8 vs. model 73.6), explained by an exceptional environmental score (10.00) that the field composite underweights and one of the larger negative gaps at Labangka (59.1 vs. 55.08), where lower environmental support (7.65) and pumping exposure likely reduce realized performance. Across sites, most absolute deviations are  $\leq \sim 6$  points, and the sign/magnitude of the gap aligns with pillar imbalances (e.g., very high environmental scores can lift modeled PI above the field composite when governance is only moderate). Interpreting  $RMSE/MSE$  alongside  $R^2$  avoids scale confusion (index vs. field units) and confirms that calibration improves decision-useful ranking without sacrificing interpretability. Figure 3 shows clustered bars of Lombok sites generally right-shifted (higher PI) owing to gravity conveyance and steadier yield,

whereas Sumbawa sites left-shift under pumping head and seasonal deficit; this pattern matches rainfall and conveyance contrasts documented for the study area.



**Figure 3.** Comparison between field performance index (PI field) and calibrated raw-water performance index (PI raw water) across 21 schemes

### 3.3. Dimension Level Results

$PI_{Tk}$  is an indicator of source quantity/reliability, and physical asset condition is the strongest driver of PIRWSS. Gravity-fed schemes in Lombok generally scored higher on reliability and O&M adequacy than pump-dependent systems in Sumbawa, where seasonality and head requirements depress availability and heighten mechanical vulnerabilities. These signals align with resilience- and reliability-oriented metrics in water-system design and multi-criteria planning that elevates continuity and condition among the top priorities. Non-technical ( $PI_{NT}$ ) indicators, such as governance and managerial readiness budgeting, staffing, planning, documentation, and user associations, show a positive and significant path to PIRWSS, confirming that institutions and processes are co-determinants of service outcomes; notably, asset management and documentation quality emerge as salient levers, consistent with the high loading for the service data book indicator. Environmental ( $PI_{Li}$ ) indicators, such as land-cover composition in source areas and source-sustainability proxies, provide additional explanatory power and improve alignment with field performance. The pillar’s positive and significant path weight indicates that better watershed conditions are associated with higher raw water performance, consistent with evidence that degraded catchments elevate turbidity and nutrients, increase treatment costs, and threaten reliability. Environmental indicators discriminate performance across islands; Lombok’s more reliable sources and gravity systems support a steadier PIRWSS, while Sumbawa’s spatially uneven sources and pumping reliance increase vulnerability to demand fluctuations and non-revenue water, consistent with the 0.220 composite weight in the integrated index. Performance index shown in Table 4.

A closer examination clarifies why the sites diverge despite compliance. Upper-quartile performers ( $PI \approx 73-78$ ; Rangat, Sekeper, Serepak, Sarasuta, Otak Aik) pair strong technical scores (15–17) with supportive environmental conditions (8.6–10.0), aided by gravity-fed conveyance and steadier hydrology. Mid-tier sites (60–70) possess adequate assets but are constrained by middling documentation/asset management or moderate source stress, implying tractable O&M remedies. Low performers (<55; Mongglenggo, Rababaka, Sordang, Tibu Ulik) combine weak technical scores (5–10) with pumping head and fragile catchments (7.2–8.1), elevating outages and non-revenue water. These patterns

mirror NTB's context of NTB: Lombok  $\approx 1,441$  mm/year versus Sumbawa  $\approx 1,176$  mm/year and idle capacity (50 L/s designed, 30 L/s delivered).

Table 4 presents the technical column as the leading indicator of final PI; values  $\geq 15$  generally coincide with PI  $\geq 70$  (e.g., Rangat, Sekeper, Sarasuta). Where non-technical dips  $< 3.7$ , scores can be pulled down despite adequate assets (e.g., Pandangduri). Conversely, environmental  $\geq 9.5$  can offset moderate governance (e.g., Otak Aik). This explains why some sites remain mid-tier although they satisfy individual standards, because composite performance depends on co-movement across pillars rather than any single checklist item.

**Table 4.** Field performance index and raw water performance index values

Source Location	Technical	Non-Technical	Environmental	Field PI	Raw Water PI
Lebah Sempage	13.0	4.75	9.06	67.6	68.22
Sarasuta	15.0	4.64	9.06	72.0	73.13
Remening	12.0	4.19	9.06	65.5	64.11
Serepak	15.6	4.16	9.06	71.9	73.39
Sesera	12.8	4.46	8.59	66.9	65.72
Rangat	17.0	4.64	9.06	77.0	78.33
Pandangduri	15.0	3.70	8.59	66.5	69.39
Sekeper	17.2	4.60	8.59	74.0	77.54
Tibu Ulik	6.2	3.33	8.12	45.5	44.31
Sordang	5.0	3.93	8.12	45.5	42.81
Singang Pitu Nai	15.0	4.24	8.12	67.5	69.65
Jonplanka	11.6	4.19	8.12	61.0	60.67
Otak Aik	15.0	3.93	10.00	67.8	73.60
Semongkat	10.0	3.72	8.12	56.2	55.24
Brangdalap	8.8	3.72	8.12	54.2	52.13
Tiu Pasai	9.2	3.59	8.12	52.0	52.82
Labangka	10.2	3.91	7.65	59.1	55.08
Mongglenggo	5.0	3.50	7.65	43.6	40.49
Ncoha	10.4	3.46	7.18	51.8	53.19
Patula	9.8	3.42	7.18	50.3	51.50
Rababaka	6.2	3.25	7.18	44.5	41.69

#### 4. Conclusions

This study constructs a decision-ready composite index for raw-water systems and tests it against field reality in NTB. First, a baseline appraisal anchored in SE 03/2021 revealed wide performance dispersion across the 21 schemes, motivating an integrated measure rather than checklist compliance alone. Second, partial least squares structural equation modeling (PLS-SEM) establishes that the technical ( $PI_{Tk}$ ), non-technical ( $PI_{NT}$ ), and environmental ( $PI_{Li}$ ) pillars load positively and significantly on overall performance, with strong explanatory power ( $R^2 \approx 0.997$ ). Third, constrained generalized recursive generated (GRG) calibration produces an interpretable closed-form  $PI_{RWSS} = 0.440 PI_{Tk} + 0.340 PI_{NT} + 0.220 PI_{Li}$  that respects non-negativity, unit-sum, and monotonicity. Fourth, validation against field scores showed high agreement (index-scale RMSE  $\approx 0.522$ ; field-scale MSE  $\approx 5.721$ , SSR  $\approx 83.412$ ), with small site-level deviations explained by pillar imbalances. Finally, the index functions as a transparent, scheme-level benchmark: it prioritizes O&M and rehabilitation where technical deficits dominate, signals managerial reforms when non-technical capacity constrains delivery, and justifies source-area protection when environmental conditions drive stability. These results directly answer the research objectives and deliver a validated, calibrated, and operationally useful index for raw water performance.

## Acknowledgement

We thank the Ministry of Public Works and Public Housing (PWPH) and the Water Resources Public Works Agency (WRPWA) of West Nusa Tenggara Province, Indonesia (NTB), for providing the data. We also appreciate the collaborative efforts of all partners, researchers, and stakeholders in advancing hydrological understanding and in designing management plans that incorporate environmental and ecological considerations.

## Ethics Statement

This study involved field observations and questionnaire surveys with adult professional staff of raw-water utilities, basin agencies, and water users in West Nusa Tenggara Province (NTB), Indonesia. According to the applicable institutional and national regulations at the time of data collection, this type of non-clinical, minimal-risk research using anonymized responses from adult professionals did not require review by a formal ethics committee. Participation was voluntary; all respondents were informed about the study objectives, assured of anonymity and confidentiality, and provided informed consent before completing the questionnaire. No clinical interventions or vulnerable populations were included in the study.

## CRedit Author Statement

**Ussy Andawayanti:** Conceptualization, Methodology, Formal Analysis, Writing Original Paper, Writing Review, Editing, and Supervision. **Ery Suhartanto:** Conceptualization, Methodology, Validation, Writing Review, Editing, and Supervision. **Rahmah Dara Lufira:** Formal Analysis, Validation, Visualization, and Writing Review and Editing. **Hari Siswoyo:** Supervision, Writing Review, and Editing. **Sri Utami Sudiarti:** Investigation, Data Curation, and Writing Original Paper. **Rizki Ramadhani Pratama:** Investigation, Data Curation, and Writing Original Paper.

## References

- Alismaiel, O.A., 2021. Using Structural Equation Modeling to Assess Online Learning Systems' Educational Sustainability for University Students. *Sustainability*.
- Ayadi, H., Benaissa, M., Hamani, N., 2024. Assessing the Sustainability of Transport Systems through Indexes : A State-of-the-Art Review 1–18.
- Budianto, B., Feri, Z.O., Nurlaila, Q., Suryatman, T.H., Sitorus, H., 2025. Leagility Competencies as Mediator Hybrid Lean Agile and Operational Performance. *Vikalpa J. Decis. Makers*.
- Chakraborty, L., Thistlethwaite, J., Scott, D., Henstra, D., Minano, A., Rus, H.A., 2022. Assessing Social Vulnerability and Identifying Spatial Hotspots of Flood Risk to Inform Socially Just Flood Management Policy. *Risk Anal.*
- Engelenburg, J. van, Slobbe, E. van, Teuling, A.J., Uijlenhoet, R., Hellegers, P., 2020. Sustainability Characteristics of Drinking Water Supply.
- Ganjidoost, A., Knight, M.A., Unger, A.J.A., Haas, C.T., 2021. Performance Modeling and Simulation for Water Distribution Networks 3, 1–15.
- Guo, M., Nowakowska-Grunt, J., Gorbanyov, V., Egorova, M., 2020. Green Technology and Sustainable Development: Assessment and Green Growth Frameworks. *Sustainability*.
- Hair, Joe F, Hollingsworth, C.L., Randolph, A.B., Chong, A.Y., 2017. An Updated and Expanded Assessment of PLS-SEM in Information Systems Research. *Ind. Manag. Data Syst.*
- Hair, Joseph F, Hult, G.T.M., Ringle, C.M., Sarstedt, M., 2017. A Primer on Partial Least Squares Structural Equation Modeling ( PLS-SEM ), Second. ed. Sage, Los Angeles.
- He, B., Zheng, H., Guan, Q., 2024. Toward revolutionizing water-energy-food nexus composite index model : from availability , accessibility , and governance 1–13.
- Macchiaroli, M., Dolores, L., De Mare, G., 2023. Design the Water Tariff Structure: Application and Assessment of a Model to Balance Sustainability, Cost Recovery and Wise Use. *Water (Switzerland)* 15.

- Macharia, P., Wirth, M., Yillia, P.T., Kreuzinger, N., 2021. Examining the Relative Impact of Drivers on Energy Input for Municipal Water Supply in Africa. *Sustainability*.
- Mao, F., Zhao, X., Ma, P., Chi, S., Richards, K., Clark, J., Hannah, D.M., Krause, S., 2019. Environmental Modelling & Software Developing composite indicators for ecological water quality assessment based on network interactions and expert judgment. *Environ. Model. Softw.* 115, 51–62.
- Mergoni, A., Inverno, G.D., Carosi, L., 2021. Measuring the Environmental Pressure of Portuguese Water and Waste Utilities : A Composite Indicator Approach.
- Moudi, M., 2022. Adaptive Optimal Sustainability Framework in Urban Water Supply System Under Different Runoff Scenarios.
- Sankar, J.P., 2024. Spillover Effect of Workplace Politics on Work-Family Conflict: A Mediated Moderating Model.
- Simpson, G.B., Jewitt, G.P.W., Becker, W., Badenhorst, J., Masia, S., Neves, A.R., Rovira, P., Pascual, V., Simpson, G.B., 2022. The Water-Energy-Food Nexus Index : A Tool to Support Integrated Resource Planning , Management and Security 4, 1–17.
- Su, L., Cao, Y., 2022. Performance monitoring and evaluation of water environment treatment PPP projects with multi-source heterogeneous information 1–16.
- Tefera, C.A., Hunsaker, W.D., 2021. Measurement of Intangible Assets Using Higher-Order Construct Model. *J. Entrep. Emerg. Econ.*
- Zakiyayasin Nisa', S.Q., Novembrianto, R., Ayu Murti, R.H., Salam Jawwad, M.A., 2023. Sustainability Assessment of Rural Water Supply System in Lamongan, Indonesia. *Int. J. Eco-Innovation Sci. Eng.*